AREA III SWCD TECHNICAL SERVICE AREA

FINANCIAL STATEMENTS

JUNE 30, 2021

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INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors Area III SWCD Technical Service Area Duluth, Minnesota

PETERSON COMPANY LTD.

CERTIFIED PUBLIC ACCOUNTANTS

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the general fund of Area III SWCD Technical Service Area, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Area III SWCD Technical Service Area's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Area III SWCD Technical Service Area's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of Area III SWCD Technical Service Area as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule on page 17 and defined benefit pension plan schedules on page 18 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2021, on our consideration of The Area III SWCD Technical Service Area's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting of an audit performed in accordance with *Government Auditing Standards* in considering Area III SWCD Technical Service Area's internal control over financial reporting and compliance.

Peterson Company Ltd

PETERSON COMPANY LTD Certified Public Accountants Waconia, Minnesota

November 10, 2021

AREA III SWCD TECHNICAL SERVICE AREA DULUTH, MINNESOTA STATEMENT OF NET POSITION AND GOVERNMENTAL FUND BALANCE SHEET JUNE 30, 2021

		General Fund	Ac	ljustments		atement of et Position
Assets						
Cash	\$	700,160	\$	-	\$	700,160
Prepaid Expenses		5,173		-		5,173
Capital Assets:				00.007		00.007
Property & Equipment (net of accumulated depreciation)		-		86,007		86,007
Total Assets		705,333		86,007		791,340
Deferred Outflows of Resources						
Defined Benefit Pension Plan		-		22,902		22,902
				22,002		22,002
Combined Assets and Deferred						
Outflows of Resources	\$	705,333	\$	108,909	\$	814,242
Liabilities						
Current Liabilities:	•	100	•		•	400
Accounts Payables	\$	486	\$	-	\$	486
Accrued Payroll		4,256		-		4,256
Unearned Revenue		537,172		-		537,172
Long-term Liabilities:				000 000		000 000
Net Pension Liability		-		233,823		233,823
Compensated Absences		-		15,584		15,584
Total Liabilities		541,914		249,407		791,321
Deferred Inflows of Resources						
Defined Benefit Pension Plan		-		48,630		48,630
Combined Liabilities and Deferred	¢	E41 014	¢	200 027	¢	920.051
Inflows of Resources	\$	541,914	\$	298,037	\$	839,951
Fund Balance/Net Position						
Fund Balance:						
Non-spendable - Prepaids	\$	5,173	\$	(5,173)	\$	-
Assigned - Compensated Absences	Ŧ	15,584	Ŧ	(15,584)	•	-
Unassigned		142,662		(142,662)		-
Total Fund Balance	\$	163,419	\$	(163,419)	\$	-
Net Position						
Investments in Capital Assets			\$	86,007	\$	86,007
Unrestricted			_	(111,716)	-	(111,716)
Total Net Position			\$	(25,709)	\$	(25,709)

Notes are an integral part of the basic financial statements.

AREA III SWCD TECHNICAL SERVICE AREA DULUTH, MINNESOTA STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2021

	General Fund		Adjustments		 tement of ctivities
Revenues					
Intergovernmental	\$	443,676	\$	-	\$ 443,676
Interest Earnings		368		-	368
Miscellaneous		5,224		-	5,224
Total Revenues	\$	449,268	\$	-	\$ 449,268
Expenditures/Expenses					
Conservation					
Current	\$	479,533	\$	6,310	\$ 485,843
Capital Outlay		36,435		(36,435)	-
Total Expenditures/Expenses	\$	515,968	\$	(30,125)	\$ 485,843
Excess of Revenues Over (Under)					
Expenditures/Expenses	\$	(66,700)	\$	30,125	\$ (36,575)
Fund Balance/Net Position January 1	\$	230,119	\$	(219,253)	\$ 10,866
Fund Balance/Net Position December 31	\$	163,419	\$	(189,128)	\$ (25,709)

Notes are an integral part of the basic financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

The financial statements of Area III SWCD Technical Service Area (the TSA) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The GASB pronouncements are recognized as accounting principles generally accepted in the United States of America for state and local governments.

Financial Reporting Entity

The Area III SWCD Technical Service Area is organized under the provisions of Minnesota Statutes Chapter 103C. The TSA is governed by a Board of Supervisors composed of one member from each of the participating Soil and Water Conservation Districts.

The purpose of the TSA is to assist land occupiers in applying practices for the conservation of soil and water resources. These practices are intended to control wind and water erosion, pollution of lakes and streams, and damage to wetlands and wildlife habitats.

The TSA provides technical and financial assistance to individuals, groups, TSAs, and governments in reducing costly waste of soil and water resulting from soil erosion, sedimentation, pollution and improper land use.

GAAP requires that the TSA's financial statements include all funds, departments, agencies, boards, commissions, and other organizations which are not legally separate from the TSA. In addition, the TSA's financial statements are to include all component units – entities for which the TSA is financially accountable.

Financial accountability includes such aspects as appointing a voting majority of the organization's governing body, significantly influencing the programs, projects, activities or level of services performed or provided by the organization or receiving specific financial benefits from, or imposing specific financial burdens on, the organization. These financial statements include all funds of the TSA. There are no other entities for which the TSA is financially accountable.

Basic Financial Statements

The Area III SWCD Technical Service Area meets the definition of a Special-Purpose government and is involved in only one program, i.e., conservation of soil and water resources. Accordingly, the TSA is allowed to combine its government-wide statements with the fund statements.

The government-wide financial statements (i.e. The Statement of Net Position and The Statement of Activities) display information about the reporting government as a whole. These statements include all financial activities of the TSA.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basic Financial Statements (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Certain items not properly included among program revenues are reported instead as miscellaneous revenues.

Fund financial statements report information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified as governmental, proprietary, or fiduciary. Currently, the TSA has only governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Charges for services revenue is recorded when earned. Grants and similar items are recognized as revenues when all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become measurable and available. Revenues are considered measurable when the amount of the transaction can be determined. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. County and local grant revenue is generally considered available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to Minnesota Statutes and accounting principles generally accepted in the United States of America. Minnesota Statutes include state aid funding formulas for specific fiscal years. Investment earnings are recorded when earned because they are measurable and available. Miscellaneous revenues (except investment earnings) are recorded as revenue when received because they are generally not measurable until then. A six-month availability period is generally used for other fund revenue. Expenditures are generally recorded when a liability is incurred. However, expenditures are recorded as prepaid for approved disbursements in advance of the year in which the item is to be used.

The TSA reports the following major governmental funds:

<u>General Fund</u> – This is the TSA's primary operating fund. It accounts for all financial resources of the general government.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions which affect: the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance

<u>Cash</u>

Cash is stated at fair value, except for non-negotiable Certificates of Deposit, which are on a cost basis and short-term money market investments, which are stated at amortized cost.

Prepaid Expenses

Prepaid expenses are for items that will provide future benefit over the next twelve months.

Capital Assets

The cost of property and equipment is depreciated over the estimated useful lives of the related assets. Depreciation is computed on the straight-line method. For the purpose of computing depreciation, the useful life for Machinery and Equipment is 5 to 10 years, Vehicles are 10 years, and 3 years for Office Equipment. The TSA uses the threshold of \$500 for capitalizing assets purchased.

Unearned Revenue

Unearned revenue is recorded for amounts of state, county, and local grant amounts received prior to satisfying all eligibility requirements imposed by the providers.

Compensated Absences

Under the TSA's personnel policies, employees are granted vacation and sick leave in varying amounts based on their length of service. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements, and are payable with expendable available resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at June 30, 2021 are determined on the basis of current salary rates and include salary related payments.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows of Resources

In addition to assets, the financial statements report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until that time. The TSA has one type of deferred outflow which is pension related.

Deferred Inflows of Resources

In addition to liabilities, the financial statements report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The TSA has one type of deferred inflow which is pension related.

Fund Balance

In the fund financial statements, governmental funds report fund balance as non-spendable, restricted, committed, assigned, or unassigned. Non-spendable portions of fund balance relate to prepaid expenditures or inventory amounts. Restricted fund balances are constrained by outside parties (statute, grantors, bond agreements, etc.). Committed fund balance represents constraints on spending that the TSA imposes upon itself by a high-level formal action prior to the close of the fiscal period. The TSA's Board of Supervisors authorizes all assigned fund balances and their intended uses. The TSA currently doesn't report any assigned fund balances, other than for compensated absences. Unassigned fund balances are considered the remaining amounts, usually in the General Fund, only.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is the TSA's policy to use restricted first, then unrestricted fund balance. When an expenditure is incurred for purposes for which committed, assigned and unassigned fund balance is available, it is the TSA's policy to use committed first, then assigned and finally unassigned fund balance.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position

Net position represents the difference between assets, deferred outflows, liabilities and deferred inflows in the government-wide financial statements. Net investments in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statements when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

Explanation of Adjustments Column in Statements

<u>Capital Assets</u>: In the Statement of Net Position and Governmental Fund Balance Sheet, an adjustment is made if the TSA has capital assets. This adjustment equals the net book balance of capitalized assets as of the report date and reconciles to the amount reported in the Capital Assets Note.

<u>Long-Term Liabilities</u>: In the Statement of Net Position and Governmental Fund Balance Sheet, an adjustment is made to reflect the total Compensated Absences and Net Pension Liability the TSA has as of the report date. See note on Long-Term Liabilities.

Depreciation, Net Pension Expense and Change in Compensated Absences for the year:

In the Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balance, the adjustment equals the total depreciation for the year reported, plus or minus the net pension expense and the change in compensated absences between the reporting year and the previous year.

Subsequent Events

In preparing these financial statements, the TSA has evaluated events and transactions for potential recognition or disclosure through November 10, 2021, the date the financial statements were available to be issued.

NOTE 2 – DEPOSITS

Minnesota Statutes 118A.02 and 118A.04 authorize the TSA to designate a depository for public funds and to invest in Certificates of Deposit. Minnesota Statute 118A.03 requires that all TSA deposits be protected by insurance, surety bond, or collateral. When not covered by insurance or surety bonds, the market value of collateral pledged shall be at least ten percent more than the amount on deposit (plus accrued interest) at the close of the financial institution's banking day.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and Certificates of Deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

NOTE 2 – DEPOSITS (CONTINUED)

Custodial Credit Risk Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the TSA's deposits may not be returned to it. The TSA does not have a deposit policy for custodial credit risk. The market value of collateral pledged must equal 110% of deposits not covered by insurance or bonds. The TSA has no additional deposit policies addressing custodial credit risk. As of June 30, 2021, the TSA's deposits were not exposed to custodial credit risk.

NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2021 was as follows:

	В	Beginning Addition		Addition Deletion		Ending		
Equipment	\$	206,484	\$	36,435	\$	-	\$	242,919
Less: Accumulated Depreciation		133,270		23,642				156,912
Net Capital Assets	\$	73,214					\$	86,007

Current year depreciation is \$23,642.

NOTE 4 – UNEARNED REVENUE

Unearned revenue represents unearned advances from the Minnesota Board of Water and Soil Resources (BWSR) for administrative service grants and for the cost-share program. Revenues will be recognized when the related program expenditures are recorded. Unearned revenue for the year ended June 30, 2021, consists of the following: Capacity \$242,500; NPEA \$127,500; Enhanced Shared Tech Services \$167,172; total \$537,172.

NOTE 5 – LONG-TERM LIABILITIES

The following is a summary of changes in the TSA's long-term liabilities for the year ended June 30, 2021:

	January 1,			December 31,
	2020	Increases	Decreases	2020
Net Pension Liability	\$ 237,737	\$ -	\$ 3,914	\$ 233,823
Compensated Absences	9,141	6,443		15,584
Total	\$ 246,878	\$ 6,443	\$ 3,914	\$ 249,407

Vacation and Sick Leave

Vacation leave accrual varies from 4 to 8 hours per pay period. Sick leave accrual is 4 hours per pay period. The limit on the accumulation of vacation leave is 240 hours and the there is no limit on the accumulation of sick leave. Upon termination of employment from the TSA, employees are paid accrued vacation leave and up to 80 sick leave hours after they have worked 10 consecutive years.

NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

Compensated Absences Payable

The amount of the estimated obligation at June 30, 2021 is \$15,584. The TSA's General Fund finances compensated absences on a pay-as-you-go-basis.

NOTE 6 – RISK MANAGEMENT

The TSA is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors, and omissions; injuries to employees; workers' compensation claims; and natural disasters. The TSA has entered into an agreement with the Minnesota Counties Intergovernmental Trust (MCIT) to cover its liabilities for workers compensation and property and casualty. For other risks, the TSA carries commercial insurance. There were no significant reductions of insurance coverage from the previous year. There have been no settlements in excess of the TSA's insurance coverage for any of the past three years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contribution charges, so that the total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy the claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage in 2020. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the TSA in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining and the TSA pays an annual premium to cover current and future losses. The MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the TSA in a method and amount to be determined by MCIT.

NOTE 7 – DEFINED BENEFIT PENSION PLAN

Plan Description

The TSA participates in the following cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

All full-time and certain part-time employees of the TSA are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2 percent for each of the first ten years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7 percent for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. Beginning in 2019, the postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.00 percent and a maximum of 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least 0 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

Contributions

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2021 and the TSA was required to contribute 7.50 percent for Coordinated Plan members. The TSA's contributions to the General Employees Fund for the year ended June 30, 2021, were \$20,545. The TSA's contributions were equal to the required contributions as set by state statute.

Pension Costs

At June 30, 2021, the TSA reported a liability of \$233,823 for its proportionate share of the General Employees Fund's net pension liability. The TSA's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the TSA totaled \$7,174. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The TSA's proportionate share of the net pension liability was based on the TSA's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. The TSA's proportionate share was .0039 percent at the end of the measurement period and .0043 percent for the beginning of the period.

NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

District's proportionate share of the net pension liability	\$ 233,823
State of Minnesota's proportionate share of the net pension	
liability associated with the District	 7,174
Total	\$ 240,997

For the year ended June 30, 2021, the TSA recognized a pension credit of \$23,775 for its proportionate share of the General Employees Plan's pension expense. In addition, the TSA recognized an additional \$624 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At June 30, 2021, the TSA reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of		_	eferred lows of
	Re	sources	Re	sources
Differences between expected and actual economic experience	\$	2,357	\$	1,661
Changes in actuarial assumptions		-		9,368
Net collective difference between projected and actual investment earnings		-		62
Changes in Proportion		-		37,539
Contributions paid to PERA subsequent to				
the measurement date		20,545		_
Total	\$	22,902	\$	48,630

The \$20,545 reported as deferred outflows of resources related to pensions resulting from TSA contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount	
2022	\$ (40,327))
2023	(10,738))
2024	(957))
2025	5,749	

NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

Actuarial Assumptions

The total pension liability in the June 30, 2020, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50 percent per year
Active Member Payroll Growth	3.25 percent per year
Investment Rate of Return	7.50 percent

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants were based on RP 2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the General Employees Plan.

Actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (%)	Long-Term Expected Real Rate of Return (%)
ASSELUIASS	Target Allocation (%)	Real Rate of Return (%)
Domestic Stocks	35.5	5.10
International Stocks	17.5	5.30
Bonds (Fixed Income)	20.0	0.75
Alternative Assets (Private Markets)	25.0	5.90
Cash	2.0	0.00
Total	100.00	

Discount Rate

The discount rate used to measure the total pension liability in 2020 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all projected benefit payments to determine the total pension liability.

NOTE 7 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

Pension Liability Sensitivity

The following presents the TSA's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the TSA's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Dec	crease in			1%	Increase in
	Dise	count	[Discount	0	Discount
	Rate	(6.5%)	Ra	ate (7.5%)	Ra	ate (8.5%)
District's proportionate						
share of the GERF net						
pension liability:	\$	374,737	\$	233,823	\$	117,580

Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <u>www.mnpera.org.</u>

NOTE 8 – OPERATING LEASES

The TSA leases office space for the Duluth and Mora offices. Under the current agreement total costs for fiscal year 2021 were \$13,135. The lease at the Mora office expires on December 31, 2024. Future minimum lease payments required under the non-cancelable operating lease is as follows:

Year	A	mount
2022	\$	4,000
2023		4,000
2024		4,000
Total	\$	12,000

NOTE 9 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Each fall, the Board of Supervisors adopts an annual budget for the following year for the General Fund. Any modifications in the adopted budget can be made upon request of and approval by the Board of Supervisors. All annual appropriations lapse at fiscal year-end. Legal budgetary control is at the fund level.

NOTE 10 – COMMITMENTS AND CONTINGENT LIABILITIES

The TSA is not aware of any existing or pending lawsuits, claims or other actions in which the TSA is a defendant.

NOTE 11 – RISK AND UNCERTAINTY

In December 2019, a novel strain of coronavirus (COVID-19) was reported in Wuhan, China. The World Health Organization had declared the outbreak to constitute a "Public Health Emergency of International Concern." During 2020 the stock market was unpredictable and interest rates decreased. The economy is still managing, but future economic conditions are unknown. For fiscal year 2020, COVID-19 had little effect on the TSA, but the extent to which COVID-19 may impact the TSA's future financial condition or results of its operation is uncertain.

NOTE 12 – RECONCILIATION OF FUND BALANCE TO NET POSITION

Governmental Fund Balance, January 1	\$ 230,119
Less: Excess of Expenditures Over Revenues	 (66,700)
Governmental Fund Balance, December 31	\$ 163,419
Adjustments from Fund Balance to Net Position:	
Plus: Capital Assets	\$ 86,007
Plus: Deferred Outflows of Resources	22,902
Less: Long-Term Liabilities	(249,407)
Less: Deferred Inflows of Resources	 (48,630)
Net Position	\$ (25,709)

NOTE 13 - RECONCILIATION OF CHANGE IN FUND BALANCE TO CHANGE IN NET POSITION

Change in Fund Balance	\$ (66,700)
Capital Outlay	36,435
Pension Credit, net	23,775
The cost of capital assets are allocated over the capital assets' useful lives at the government-wide level.	(23,642)
In the statement of activities certain operating expenses including compensated absences are measured by the amounts earned.	(6,443)
Change in Net Position	\$ (36,575)

AREA III SWCD TECHNICAL SERVICE AREA DULUTH, MINNESOTA BUDGETARY COMPARISON SCHEDULE BUDGET AND ACTUAL GENERAL FUND YEAR ENDED JUNE 30, 2021

	(Driginal/ Final Budget		Actual	Variance With Final Budget Positive (Neg)		
Revenues							
Intergovernmental							
Local	\$	100,368	\$	89,874	\$	(10,494)	
State Grant		379,500		353,802		(25,698)	
Total Intergovernmental	\$	479,868	\$	443,676	\$	(36,192)	
Miscellaneous							
Interest Earnings	\$	400	\$	368	\$	(32)	
Other		100		5,224		5,124	
Total Miscellaneous	\$	500	\$	5,592	\$	5,092	
Total Revenues	\$	480,368	\$	449,268	\$	(31,100)	
Expenditures							
District Operations							
Personnel Services	\$	366,708	\$	370,258	\$	(3,550)	
Other Services and Charges		59,660		103,396		(43,736)	
Supplies		4,000		5,879		(1,879)	
Capital Outlay		50,000	_	36,435		13,565	
Total District Operations	\$	480,368	\$	515,968	\$	(35,600)	
Total Expenditures	\$	480,368	\$	515,968	¢	(35,600)	
Total Experiordites	Φ	400,300	φ	515,900	\$	(35,000)	
Excess of Revenues Over (Under)							
Expenditures	\$	-	\$	(66,700)	\$	(66,700)	
Fund Balance - January 1	\$	230,119	\$	230,119	\$		
Fund Balance - December 31	\$	230,119	\$	163,419	\$	(66,700)	

The Notes to the Required Supplementary Information are an integral part of this schedule.

AREA III SWCD TECHNICAL SERVICE AREA DULUTH, MINNESOTA

SCHEDULE OF CONTRIBUTIONS **GENERAL EMPLOYEES RETIREMENT FUND** JUNE 30, 2021

			Rela	ation to the							
	Statutorily Required		rily Statutorily			Contribution				Contributions as a	
			F	Required	Deficiency					Percentage of	
Fiscal Year	Con	Contributions Contributi		ntributions	tions (Excess)			Cov	ered Payroll	Covered Payroll	
Ending		(a)	(b) (a-b)			(c)	(b/c)				
2015	\$	21,743	\$	21,743	\$		-	\$	294,852	7.37%	
2016	\$	22,215	\$	22,215	\$		-	\$	296,193	7.50%	
2017	\$	26,199	\$	26,199	\$		-	\$	349,310	7.50%	
2018	\$	23,120	\$	23,120	\$		-	\$	308,266	7.50%	
2019	\$	23,677	\$	23,677	\$		-	\$	315,692	7.50%	
2020	\$	23,263	\$	23,263	\$		-	\$	310,173	7.50%	
2021	\$	20,545	\$	20,545	\$		-	\$	273,944	7.50%	

* This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The amounts presented for each year-end were determined June 30.

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY GENERAL EMPLOYEES RETIREMENT FUND J

JUNE 30), 2021
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	Employer's	Ρ	Employer's roportionate are of the Net	Sh	State's roportionate are of the Net nsion Liability				Employer s Proportionate Share of the Net Pension Liability (Asset) as a	Plan Fiduciary Net Position as a Percentage of
	Proportion of Net	Per	nsion Liability		sociated with				Percentage of	the Total
Fiscal Year	Pension Liability		(Asset)	the District		Total	Covered Payroll		Covered	Pension
Ending	(Asset)		(a)	(b)		(a+b)	(c)		Payroll	Liability
2015	0.0043%	\$	201,992	\$	-	\$ 201,992	\$	227,940	88.62%	78.20%
2016	0.0050%	\$	259,126	\$	-	\$ 259,126	\$	294,852	87.88%	78.19%
2017	0.0048%	\$	389,736	\$	5,024	\$ 394,760	\$	296,193	133.28%	68.90%
2018	0.0054%	\$	344,732	\$	4,353	\$ 349,085	\$	349,310	99.94%	75.90%
2019	0.0046%	\$	255,189	\$	8,281	\$ 263,470	\$	308,266	85.47%	79.50%
2020	0.0043%	\$	237,737	\$	7,333	\$ 245,070	\$	315,692	77.63%	80.20%

* This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The amounts presented for each fiscal year were determined June 30 of prior year.

AREA III SWCD TECHNICAL SERVICE AREA NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION GENERAL EMPLOYEE RETIREMENT FUND JUNE 30, 2021

NOTE 1 – CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ACTUARIAL ASSUMPTIONS

2020 -

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for year 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent Joint & Survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent Joint & Survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019 - The mortality project scale was changed from MP-2017 to MP-2018.

2018 - The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 - The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and non-vested deferred members. The revised CSA loads are now 0.00 percent for active member liability, 15.00 percent for vested deferred member liability and 3.00 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.

2016 - The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent for year for all future years. The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015 - The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2035 and 2.50 percent per year thereafter.

AREA III SWCD TECHNICAL SERVICE AREA NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) GENERAL EMPLOYEE RETIREMENT FUND JUNE 30, 2021

NOTE 1 – CHANGES IN SIGNIFICANT PLAN PROVISIONS, ACTUARIAL METHODS, AND ACTUARIAL ASSUMPTIONS (CONTINUED)

2020 - Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023 and 0.00 percent after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 - The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 - The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.00 to 3.00 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 - The State's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2015 - On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

NOTE 2 – BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Each fall, the Board of Supervisors adopts an annual budget for the following year for the General Fund. Any modifications in the adopted budget can be made upon request of and approval by the Board of Supervisors. All annual appropriations lapse at fiscal year-end. Legal budgetary control is at the fund level.

Excess of expenditures over budget – The General Fund had expenditures in excess of budget for the year as follows: Expenditures \$515,968; Budget \$480,368; Excess \$35,600.



INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the Board of Supervisors Area III SWCD Technical Service Area Duluth, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of Area III SWCD Technical Service Area as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Area III SWCD Technical Service Area's basic financial statements, and have issued our report thereon dated November 10, 2021.

In connection with our audit, nothing came to our attention that caused us to believe that the Area III SWCD Technical Service Area failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, claims and disbursements, miscellaneous provisions, and tax increment financing sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minnesota Statutes 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures; other matters may have come to our attention regarding the Area III SWCD Technical Service Area's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Peterson Company Ltd

PETERSON COMPANY LTD Certified Public Accountants Waconia, Minnesota

November 10, 2021



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Area III SWCD Technical Service Area Duluth, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of Area III SWCD Technical Service Area as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Area III SWCD Technical Service Area as of and for the related notes to the financial statements, which collectively comprise the Area III SWCD Technical Service Area 3.0 and 5.0 an

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Area III SWCD Technical Service Area's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Area III SWCD Technical Service Area's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Area III SWCD Technical Service Area's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. We did identify a deficiency in internal control over financial reporting, described in the accompanying Schedule of Findings and Responses as item 2021-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Area III SWCD Technical Service Area's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Area III SWCD Technical Service Area's Response to Findings

Area III SWCD Technical Service Area's response to the findings identified in our audit have been included in the Schedule of Findings and Responses. The Area III SWCD Technical Service Area's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Peterson Company Ltd

PETERSON COMPANY LTD Certified Public Accountants Waconia, Minnesota

November 10, 2021

AREA III SWCD TECHNICAL SERVICE AREA SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2021

2021-001 Segregation of Duties

Criteria: Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, has physical access to the related assets, and has responsibility or authority to record the transaction.

Condition: Substantially all accounting procedures are performed by one person.

Cause: This condition is common to organizations of this size due to the limited number of staff.

Effect: The lack of an ideal segregation of duties subjects the TSA to higher risk that errors or fraud could occur and not be detected in a timely manner.

Recommendation: Any modification of internal controls in this area must be viewed from a cost/benefit perspective.

Management Response: The TSA has adequate policies and procedures in place to compensate for the lack of segregation of duties, including having all disbursements approved by the Board of Supervisors.